

Committee on Resources

Subcommittee on Fisheries Conservation, Wildlife and Oceans

Statement

**STATEMENT OF JAMIE RAPPAPORT CLARK, DIRECTOR,
U.S. FISH AND WILDLIFE SERVICE, DEPARTMENT OF THE INTERIOR, BEFORE THE
SUBCOMMITTEE ON FISHERIES CONSERVATION, WILDLIFE AND OCEANS OF THE
HOUSE RESOURCES COMMITTEE,
REGARDING THE AGENCY'S FISCAL YEAR 2001 BUDGET REQUEST:
March 23, 2000**

Good morning, Mr. Chairman, and thank you for the opportunity to present the President's Fiscal Year 2001 budget request for the U.S. Fish and Wildlife Service.

Our FY 2001 Budget supports common goals of the Congress and Administration by working with partners at the state and local level to enhance the livability of our outdoor spaces; finding common-sense solutions to habitat and species protection; and taking care of what we have by addressing critical operations, maintenance and safety needs. The request for appropriated funds totals \$1.127 billion, an increase of \$250.3 million from 2000.

This budget proposes critically needed resources for operational and program priorities. Our operations account is funded at \$761.9 million, an increase of \$47.4 million from 2000. These resources will support the first year of a sustained effort to strengthen the law enforcement program; fulfill the highest national priorities of the refuge system as identified and ranked by refuge managers; and increase cooperative, on-the-ground operations to protect habitat and ultimately keep more species off the threatened or endangered lists. The Service backs up this request by better defining what we do- building upon the successful Refuge Operations Needs System by identifying clear project priorities for invasive species control, migratory bird conservation, and other important activities.

This budget fulfills our mission to work with others, to conserve, protect, and enhance fish, wildlife, plants and their habitats for the continuing benefit of the American people. More than ever, we will support tried and true, on-the-ground conservation by the Service and, increasingly, our state, local, tribal and private partners. One key indicator of success to date is the rapidly growing number of requests by these partners, who want to play a part and have a say in conservation. This budget will allow the Service to better support our cooperative efforts- for Habitat Conservation Plans that support diverse communities of species while allowing development to proceed; Safe Harbor Agreements that assure landowners their conservation efforts will not be turned back by future regulations; and, much-needed assistance that enables the Service to put our cooperative plans into action by protecting green spaces for future generations to enjoy.

We request total funding of \$306,600,000 for the Administration's Lands Legacy initiative in FY 2001. President Clinton's Lands Legacy initiative, now in its second year, provides a major component of our assistance to states and communities. This initiative highlights the Administration's commitment to make new tools available to work with states, tribes, local governments, and private partners to protect great places, and to conserve and restore open space for recreation and wildlife. Service components of the Lands Legacy Initiative include the Land Acquisition account, the Cooperative Endangered Species Conservation Fund, the North American Wetlands Conservation Fund, and the new State Non-Game Wildlife Grants program. The latter, an important component of the Service's assistance to states, will provide funds for non-game wildlife management planning, wildlife inventories, and related activities.

The budget provides operational support to protect pristine habitat and provide memorable visitor experiences on the nation's wildlife refuges in preparation for the centennial of the national wildlife refuge system in 2003. Our landscape is broad, spanning 521 national wildlife refuges and 38 Wetland Management Districts with waterfowl production areas across more than 93 million acres. Americans continue to discover these open spaces in record numbers. All in

all, nearly 80 million outdoor enthusiasts spend more than \$100 billion each year on hunting, fishing, wildlife watching and photography, and related activities, much of it on or near national wildlife refuges. The Service takes seriously our trust responsibility to preserve and promote these cultural, educational, recreational, and economic benefits.

Finally, the Budget supports the headquarters realignment of Service functions to more effectively manage our programs with states, promote greater visibility and leadership for the National Wildlife Refuge System, and consolidate our habitat protection programs. This realignment does not affect the budget structure or field operations.

I would now like to turn to the specific programs and discuss the specifics for each.

The Service requests a total of \$1,750,535,000 for FY 2001, consisting of \$1,126,601,000 in current appropriations and \$623,934,000 in permanent appropriations. The FY 2001 budget for current appropriations is \$250,258,000 more than enacted by Congress for FY 2000. The 2001 funding request for the operating account totals \$761,938,000, a net increase of \$47,395,000 more than enacted for FY 2000. The Land Acquisition account, a component of the President's Lands Legacy Initiative, is funded at \$111,632,000. The Construction account is funded at \$44,231,000 to continue the Department's five-year plan for safe visits.

Resource Management

Improving Livability through Thriving Species and Communities: Ecological Services - The Service requests a total of \$199,192,000, a net increase of \$9,453,000 over the FY 2000 enacted level, for Ecological Services programs:

Endangered Species -- The Service requests a total of \$115,320,000, a net increase of \$7,038,000 over the FY 2000 enacted level. The enhanced program funding will support operations that enhance implementation of the *Endangered Species Act*, one of the nation's most significant environmental laws.

- **Candidate Conservation** - The request includes a \$1,300,000 program increase to support an additional 42 Candidate Conservation Agreements with private landowners, states and local governments to better manage threats to species and their habitats before they become critically imperiled. Candidate and declining species in the Missouri and Upper Columbia River Basin ecosystems will receive special emphasis.
- **Listing** - The request includes a \$840,000 program increase to facilitate listing of imperiled species by helping meet statutory time frames, complete court-ordered listing actions within imposed deadlines, and adequately inform the public about listing actions. The Service expects to list 35 species in FY 2000 and 29 in FY 2001. The workload associated with court-ordered critical habitat designations will result in fewer species being listed in FY 2001 than in previous years.
- **Consultation** - The request includes a \$7,770,000 program increase to meet the growing demand by landowners, state and local governments and developers for Habitat Conservation Plans (HCPs). The Service expects to be involved in developing and implementing more than 550 HCPs in FY 2001, covering more than 20 million acres and 200 species; and, developing an additional 25 HCPs, covering one-two million acres and five to ten species not previously covered by HCPs. For instance, HCPs in four California counties will help manage the impacts of burgeoning development on species such as the San Joaquin kit fox, California red-legged frog, vernal pool fairy shrimp, and California tiger salamander, a federal candidate species. In addition, work at federal, state, and local levels will help protect habitat for the threatened desert tortoise in California, Nevada, Utah, and Arizona.
- **Recovery** -- The request includes a \$2,400,000 program increase to accelerate the recovery, downlisting, and delisting of species, conduct ESA-mandated, post-delisting monitoring, and involve private landowners in recovery by potentially increasing to 250 the number of landowners with Safe Harbor agreements. The Service will intensify efforts for species in need of special attention, such as Florida manatee and Hawaiian birds, and work with other governmental and private partners to implement an ecosystem approach for species recovery in the Florida Everglades and Missouri/Columbia River basins.

Habitat Conservation - The Service requests a total of \$73,558,000 for Habitat Conservation programs, a net increase of \$2,106,000 above the FY 2000 enacted level.

- **Partners for Fish and Wildlife** -- The request includes a \$2,000,000 program increase to continue strengthening and expanding partnerships with local private landowners and others through on-the-ground

restoration that removes, controls, and manages the establishment and spread of invasive species.

The request includes a \$500,000 program increase for habitat projects that improve habitat for fish and other aquatic species by reducing sedimentation from upland erosion through riparian and in-stream habitat improvements, improving water quality, and eliminating passage barriers for fish and other aquatic species.

Partners projects will restore wetlands, uplands, streams and other waterways. Landowners will gain improved ecological health and productivity of their lands, and habitats will improve for migratory birds, native and inter-jurisdictional fish, and other threatened, endangered, and declining species. These efforts will also enhance the livability and prosperity of communities by resolving problems that imperil watersheds and ecosystems, supporting locally-led initiatives, and allowing communities and landowners to participate in achieving our mutual conservation goals.

- **Project Planning** -- The request includes a \$100,000 program increase for Service participation in hydropower licensing application reviews to help resolve complex environmental issues with federal and state agencies and permit applicants; and, a \$500,000 program increase to support efforts (consistent with the California Bay-Delta Environmental Enhancement Act) to assess potential fish, wildlife, and habitat restoration impacts of federal, state, local and tribal water management projects. The San Francisco Bay-Delta area has 59 listed, three proposed, and one candidate species, including Delta Smelt, Sacramento splittail, California clapper rail, salt marsh harvest mouse, and Suisan thistle. The Service will also assist federal, state, and local agencies in planning and implementing habitat restoration and species recovery.
- **National Wetlands Inventory** - The request includes a \$230,000 program increase to assist communities in California and Nevada protect habitat through strategic map updating in priority areas subject to increased developmental pressures.

Fulfilling the Promise: National Wildlife Refuge System -- The Service requests \$281,966,000 for the National Wildlife Refuge operations and maintenance, a net increase of \$19,911,000 over the FY 2000 enacted level, to address high-priority conservation and maintenance needs; and promote recreational and educational opportunities for nearby communities and visitors to refuges. The request also includes \$5,300,000 for additional mandatory federal law enforcement retirement contributions that the Service must provide to eligible refuge personnel.

What began in 1903 when President Theodore Roosevelt established the first federal wildlife refuge, Pelican Island Reservation on Florida's East Coast, has grown to 521 refuges and 38 wetland management districts encompassing more than 93 million acres. As we prepare to celebrate the centennial of the National Wildlife Refuge System in 2003, we also realize that much work lies ahead. For example, Pelican Island is being threatened by encroaching development, shoreline erosion and invasion of alien plants. The budget requests funds to acquire lands that protect habitat, construct a visitor facility to share Pelican Island's legacy with the public, and address other refuge needs across the country.

The approaching centennial coincides with our *Fulfilling the Promises* vision, a long-term strategic plan the Refuge System. We will implement the *National Wildlife Refuge System Improvement Act of 1997* by sustaining the biological integrity, diversity and environmental health of refuge lands and improving the livability in U.S. communities through better visitor services; and implement the *Volunteer and Community Partnership Enhancement Act of 1998* through community partnerships that foster assistance to and increase the expertise of private citizens and nonprofit organizations. Specific focus areas include:

- **Wildlife:** The request includes a \$2,592,000 program increase for refuge-specific projects to resolve critical wildlife-related shortfalls. The projects will improve science-based management, expand management capabilities on newly acquired refuge lands, and enhance the protection and management of endangered species throughout the refuge system.
- **Habitat:** The request includes a \$3,742,000 program increase for habitat management, which encompasses a full range of land management activities, from protection of pristine areas to intensive manipulation of soils, water, topography, and vegetative cover. \$314,000 of this request will fund projects to control invasive species that threaten critical wildlife habitat and native species on refuges and adjacent lands. Invasive species spread over

5,000 additional refuge acres each year, and now affect more than six million refuge acres, indicative of invasive species threats in many communities. \$250,000 of this request will protect fragile and deteriorating marine resources of the new Navassa Island Refuge in the Caribbean. This unique refuge features valuable coral reefs and a number of plants and animals found nowhere else in the world.

- **People:** The request includes a \$2,571,000 program increase to accommodate more than 35 million visitors in 2001, a number expected to keep growing as the system approaches its centennial in 2003. The Service will improve public use, environmental education, recreational, and interpretive programs on refuges to better serve these visitors, including over 621,000 anticipated new visitors. Other high-priority activities include the recreational fee demonstration, refuge law enforcement, support for the Alaska subsistence program, Challenge Cost Share, the *Native American Graves Protection and Repatriation Act*, and volunteer programs.
- **Lewis and Clark Bicentennial:** In commemoration of this historic journey, \$900,000 of the additional refuge program funds described above will be devoted to visitor services and wildlife improvements on refuges on or near the Lewis and Clark trail.
- **Refuge Maintenance** - The request includes a \$500,000 program increase for the most critical annual activities that enable completion of preventative maintenance priorities.

Migratory Bird Management - The Service requests \$22,839,000 for migratory bird management, a net increase of \$1,041,000 over the FY 2000 enacted level.

- **Conservation and Monitoring --** The Service requests a \$1,000,000 program increase to accelerate on-the-ground migratory bird conservation within priority habitats and throughout annual migratory cycles. Migratory birds travel thousands of miles across and between the Americas, are among the best barometers of landscape health, provide recreational opportunities for millions of people, and provide a major boost to our economy. Effective conservation of this valuable resource requires reliable status and distribution information for sound, scientific decisions and predicting responses to actions.

The Service will address declines and overabundance of migratory birds through a more focused, science-based strategy that matches resources and at-risk populations through clearly defined priorities. The Service will improve program delivery by promoting adaptive management, standardizing surveys, and integrating conservation programs for game and non-game birds that potentially benefit from the same actions. Finally, the Service will continue successful cooperation with states, international organizations, and the private sector.

- **Partnerships in Action: The North American Waterfowl Management Plan** - The Service requests a \$200,000 program increase to improve coordination of the Joint Venture program, which protects and restores critical habitats for diverse migratory bird species across all of North America, both on and to a greater extent off Service lands. As of August 1998, Plan partners have contributed \$1.3 billion to protect, restore, or enhance five million acres of U.S. wetlands, grasslands, forests, and riparian habitat, nearly one-third of the 17 million acres of U.S. habitat objectives under the Plan.

The Service and more than a thousand communities, governments, nonprofit organizations, ordinary citizens, federal agencies in 46 states, and academia have participated in these Joint Ventures (JVs) to date. There are now 11 JVs, which allow us to pool our capabilities, expertise, and resources for long-term conservation of migratory bird and other fish and wildlife habitat.

Strengthening Law Enforcement - The Service requests \$52,029,000, a net increase of \$12,624,000 over the FY 2000 enacted level, to strengthen the Law Enforcement program. Enhancing law enforcement capability is one of the highest Service priorities for FY 2001. Today's law enforcement program is at a critical crossroads-- facing increasingly complex and potentially devastating threats from illegal trade, unlawful commercial exploitation, habitat destruction, and environmental contaminants-- with a declining and under-equipped force. This request will ensure the safety of our officers and the success of many Service activities such as reintroducing species, implementing Habitat Conservation Plans, reducing contaminants and other industrial hazards, and controlling illegal wildlife trade.

- **Law Enforcement Operations** - The request includes a \$9,897,000 program increase to meet the basic safety and equipment needs of officers, who must often work in desolate areas without assistance; hire new agents to

provide better on-the-ground coverage; and improve monitoring of interstate and international trade, including controlling and investigating illegal trade of federally-protected species; and, increase outreach to private industry to fight species loss from mining, industrial, power generation and agricultural operations.

- **Law Enforcement Maintenance** - The request includes a \$1,800,000 program increase to replace mission-essential equipment at the Clark R. Bavin National Fish and Wildlife Forensics Laboratory that supports forensics analysis crucial to law enforcement investigations and litigation; and replace aging law enforcement vehicles that present the greatest risks to health and safety.

Fisheries -- The Service requests \$82,650,000, -\$2,621,000 below the FY 2000 enacted level (primarily due to the discontinuation of several Congressional adds) to continue supporting activities that restore the nation's waterways, native aquatic species, and habitats. Our waterways are an economic lifeline, provide recreation, and have a significant impact on the livability of communities.

- **Fisheries/National Fish Hatchery System** - The request includes a \$724,000 program increase for hatchery operations in the Lower Mississippi River, and in the States of Montana, Pennsylvania, New Mexico and Washington; and, \$500,000 for high-priority deferred maintenance. Federal hatcheries are a potentially powerful tool for conserving biological diversity, restoring imperiled aquatic species, and recovering listed aquatic species: three-fourths of all approved recovery plans for fish species and more than one-third of all fishery restoration plans prescribe hatchery propagation, refugia, and technology development as essential components for species recovery. The hatchery system is currently assessing how it will re-direct its activities to support these important activities and produce organisms well-suited to their native environments. Fish production and refugia strategies will eventually complement actions to restore habitats and waterways.
- **Fisheries/Fish and Wildlife Management** - The request includes a \$1,800,000 program increase for a Klamath River flow study to identify conditions necessary to support salmon and steelhead protected under the ESA. The Service will work with the U.S. Geological Survey to provide a baseline assessment of fish habitat conditions, determine the relationship between habitat and flow regimes, and evaluate conditions limiting species survival. Its overall goal is to protect aquatic species and maintain the highest degree of flexibility for water users.

The request includes a \$1,000,000 program increase to implement the Secretarial decision resulting from the Trinity River Flow Evaluation to restore steelhead, chinook salmon and coho salmon to pre-dam levels. Recommendations entail releasing more water down river to mimic the timing of natural high and low river flows; mechanical restoration to improve salmon habitat; and adaptive management to ensure that recommended actions lead to predicted outcomes.

The request includes a \$11,051,000 program increase to fully implement the court-ordered federal takeover of the subsistence fisheries program in Alaska. This request includes \$3.7 million for Service program needs and \$7.5 million for a centrally controlled monitoring account. The Department plans to contract out 60 percent of its budget for resource monitoring, primarily through contracts and cooperative agreements with state, native, and other organizations. Program management needs for the BLM, NPS, BIA, and the Solicitor's Office are included in the operations accounts for those agencies. (The \$11.1 million is part of a \$12.9 million increase requested for the entire Department).

General Operations -- The Service requests \$123,262,000, a net increase of \$6,987,000 above the FY 2000 enacted level, for Central Office Administration, Regional Office Administration, Servicewide Administrative Support, National Fish and Wildlife Foundation, National Conservation Training Center, and International Affairs programs. Within this amount, the Service requests an additional \$1,137,000 to cover mandatory expenses for the General Service Administration's rental rate adjustments and the Department's Working Capital Fund. These uncontrollable cost increases are partially offset by \$615,000 in cost reductions associated with the Department of Labor's workers compensation and unemployment compensation payments. Other program increases are:

- **International Affairs** - The request includes an additional \$3,200,000 for international conservation programs. The U.S. shares many species with neighboring countries, nations that host migrant populations, and others with species of international interest such as rhinoceros, tigers, and elephants. The Service, a leader in international wildlife conservation, works with foreign partners to benefit these species and encourage healthy populations of migratory species returning to the U.S. This request will improve monitoring and permitting for rapidly growing

international wildlife trade and support additional on-the ground projects to benefit neotropical migratory birds, monarch butterflies and arctic species.

The request includes a \$1,750,000 program increase to build new CITES partnerships for protecting endangered species, involving U.S. state and tribal governments in CITES activities, and streamlining the permits process to support international trade while ensuring the sustained conservation of trust species at home and abroad.

In addition, a \$1,300,000 program increase will provide international protection of neo-tropical birds that migrate across our southern borders to Mexico, the Caribbean, and Central and South America; \$50,000 will support additional community-based projects to conserve winter habitat for Monarch butterflies in Mexico; and \$100,000 will protect arctic flora and fauna.

- **Aircraft Replacement** - The request includes a \$1,000,000 program increase for mission-essential aircraft that enhance safety and meet the Service's responsibility to manage migratory birds in North America. The Service currently relies on aging aircraft that do not meet Federal Aviation Administration weight standards for required crew members, fuel, and survival equipment to operate safely in remote areas of Canada and Alaska. This request will allow the Service to meet these standards and address aircraft safety concerns.
- **National Conservation Training Center** - The Service requests no additional program increases in FY 2001, and notes that the Construction account includes funds to construct a fourth dormitory to address growing accommodation needs.

Construction

Construction -- The Service requests \$44,231,000 for Construction, a net reduction of \$9,296,825 below the FY 2000 enacted level for our most urgent construction needs.

- **Construction Projects --** The request includes \$36,000,000 for 27 dam safety, road and bridge safety, and other priority projects at national wildlife refuges, fish hatcheries, and law enforcement facilities, including dam and bridge safety inspections. The rehabilitation and replacement projects will address the most critical health, safety, and resource protection needs in the Service's Five-Year Construction Plan, consistent with the Department's Safe Visits to Public Lands initiative.
- **Nationwide Engineering Services --** The remaining \$8,231,000 funds the Nationwide Engineering, seismic safety, and environmental compliance programs, including \$389,000 for a new Demolition Fund.

Land Acquisition

As part of the Administration's Lands Legacy initiative, the Service requests \$111,632,000 for Land Acquisition. This request, an increase of \$59,869,000 above the FY 2000 enacted level, would acquire approximately 123,543 acres. Major focus areas for 2001 include Southern California, the Lower Mississippi Delta, the Florida Everglades, the New Jersey-New York watershed, key partnerships along the Lewis and Clark corridor, and the Northern Forest of New England. A full list of requested projects is included in the Land Acquisition section.

The request includes \$17,147,000 for acquisition management, land exchanges, inholding acquisitions, and emergency acquisitions, an increase of \$6,147,000 above the FY 2000 enacted level.

Cooperative Endangered Species Conservation Fund

The Service requests \$65,000,000 for the Cooperative Endangered Species Conservation Fund, an increase of \$42,000,000 above the FY 2000 enacted level.

As part of the Administration's Lands Legacy initiative, the additional \$42,000,000 will provide new tools for states and communities to conserve open space for wildlife habitat and public recreation. This additional grant assistance will provide \$7,711,000 to develop new Habitat Conservation Plans; \$14,082,000 to implement approved candidate conservation agreements and Safe Harbor agreements for protecting candidate, proposed, and listed species; \$11,735,000 for land acquisition to help implement approved species recovery plans; and \$6,125,000 for HCP land

acquisition grants. The Service will use \$1,625,000 to provide expert technical assistance to the state and local governments, and \$722,000 to administer the new grant assistance programs.

North American Wetlands Conservation Fund

The Service requests \$30,000,000 for the North American Wetlands Conservation Fund, twice the FY 2000 enacted level. This Fund, included in the Lands Legacy initiative for FY 2001, protects and restores wetland ecosystems that serve as habitat and resting areas for migratory game and non-game birds. The Fund supports non-regulatory private-public investments in the U.S., Canada, and Mexico. To date, nearly 1,000 partners have worked together on more than 700 projects in 47 states, 10 Canadian provinces, and 18 Mexican states to protect, restore or enhance 13 million acres of wetlands and associated uplands in the U.S. and Canada and vital habitat on 23 million acres within Mexico's large biosphere reserves. This request will generate at least \$30,000,000 in matching funds and resources and enhance 235,000 acres of wetland and upland habitat.

Multinational Species Conservation Fund

The Service requests \$3,000,000 for the Multinational Species Conservation Fund, an additional \$600,000 above the FY 2000 enacted level, to provide technical and cost-sharing grant assistance to African and Asian nations for conserving elephants, rhinoceros and tigers, and their habitats. African elephants, Asian elephants, rhinoceros, and tigers are endangered species protected from take and trade by CITES and U.S. laws. This Fund provides successful, on-the-ground support to range countries involved in elephants, rhinoceros, and tiger conservation; and, generates local matching resources from these countries. Of the increase, \$300,000 is requested for Asian elephant conservation projects and \$300,000 for rhinoceros and tiger conservation projects.

National Wildlife Refuge Fund

The Service requests \$10,000,000, a decrease of \$739,000 below the FY 2000 enacted level, for payments to counties in which Service lands are located. This reduction will be partially offset by an additional \$220,000 in expected receipts. Combined with revenues generated from the sale of products, other privileges, and leases for public accommodations or facilities, the FY 2001 estimate for payments to counties is \$15,938,000.

The Service's estimates indicate that refuge visitors contribute more than \$400 million to local economies each year. These benefits will continue to grow with projected increases in visitation.

Wildlife Conservation and Appreciation Fund

The Service requests \$800,000 for the Wildlife Conservation and Appreciation Fund in FY 2001, the same level as enacted in FY 2000. The Fund provides matching grants to states for studies, education, recreation, and other activities related to the conservation of fish and wildlife species and their habitats.

Commercial Salmon Fishery Capacity Reduction

The Service proposes to discontinue this account in FY 2001. Instead, funding to implement the 1999 Pacific Salmon Treaty is included in the Administration's Pacific Coastal Salmon Recovery Fund, located in the budget for the Department of Commerce. The Fund will provide \$100,000,000 in assistance to Pacific Northwest state, local and tribal governments to restore coastal salmon runs.

State Non-Game Wildlife Grants Fund

The Service requests \$100,000,000 for a new program to provide grants to states, tribes and U.S. territories for non-game wildlife management planning, wildlife inventories, monitoring and research, habitat restoration, education, and recreation. Under the proposed distribution formula, states will receive 90 and one third of 1 percent of the total funds, allocated according to size and population of the state. Tribes will be eligible to receive three percent of the total funds. Puerto Rico will receive one percent. Guam, the Virgin Islands, the Northern Mariana Islands, American Samoa, and the District of Columbia will each receive one-third of one percent of the total funds. The Service will

deduct up to four percent from available funds for administration before awarding grants.

Permanent Appropriations

In FY 2001, receipts into the Service's permanent appropriations are projected to total \$623,034,000, a combined - \$5,157,000 decrease below the FY 2000 deposits, to the following accounts: National Wildlife Refuge Fund, North American Wetlands Conservation Fund, Cooperative Endangered Species Conservation Fund, Recreational Fee Demonstration Program, Migratory Bird Conservation Account, Sport Fish Restoration Fund, Federal Aid in Wildlife Restoration, Miscellaneous Permanent Appropriations, and Contributed Funds. The major changes are:

- Sport Fish Restoration Account - Receipts will decrease by \$13,839,000 due to a change in the law (*Tax Payers Relief Act of 1997*) regulating small engine and motorboat fuel taxes. Taxes received in the last two months of FY 1998 were not deposited until FY 1999, resulting in a one-time shift of motorboat and small engine fuel tax receipts to FY 1999 (tax receipts are available for obligation in the year following deposit) and a one-time, temporary increase for the FY 2000 apportionment. The amount available in FY 2001 will be lower because the apportionment will return to a regular twelve-month receipt cycle. As stipulated by the *Transportation Equity Act of the 21st Century*, the National Outreach and Communication Program is to receive a \$1 million increase.
- Federal Aid in Wildlife Restoration Account - An additional \$9,295,000 in receipts will become available due to additional excise tax receipts from handgun, firearms and ammunition sales (tax receipts are available for obligation in the year following deposit).

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