

# House Subcommittee on Indian, Insular and Alaska Native Affairs

Don Young, Chairman

## Hearing Memo

July 20, 2015

To: Natural Resources Committee Members

From: Majority Staff, Subcommittee on Indian, Insular and Alaska Native Affairs

Subject: Legislative hearing on H.R. 1880 (Rep. Lujan Grisham), to require the Secretary of the Interior to take into trust 4 parcels of Federal land for the benefit of certain Indian Pueblos in the State of New Mexico, “*Albuquerque Indian School Land Transfer Act*”

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The Subcommittee will hold a Legislative Hearing on H.R. 1880, the “*Albuquerque Indian School Land Transfer Act*” on **Wednesday, July 22, 2015, at 2:00 p.m. in 1334 Longworth HOB.**

### **Summary of the bill**

H.R. 1880 was introduced by Rep. Michelle Lujan Grisham (NM-2) on April 16, 2015. The bill would direct the Secretary of the Interior to take four tracts of land totaling 11.11 acres into trust for the benefit of nineteen (19) Pueblos<sup>1</sup> in the State of New Mexico. These lands were historically part of the Albuquerque Indian School site, which are culturally and historically significant to the Pueblos. Upon transfer, the lands may be used by the 19 Pueblos only for educational, health, cultural, business, and economic development purposes by these Pueblo tribes. Under the bill, gaming under the Indian Gaming Regulatory Act<sup>2</sup> would be prohibited on these lands taken into trust. A map of the 11.11 acres to be placed in trust is attached to this memorandum.

### **Cosponsors**

Rep. Ben Ray Lujan (NM-3)

Rep. Stevan Pearce (NM-2)

### **Witnesses:**

*Mr. Mike Black*, Director  
Bureau of Indian Affairs  
U.S. Department of the Interior  
Washington, D.C.

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<sup>1</sup> As defined in H.R. 1880, the 19 Pueblos include: Acoma; Cochiti; Isleta; Jemez; Laguna; Nambe; Ohkay Owingeh (San Juan); Picuris; Pojoaque; San Felipe; San Ildefonso; Sandia; Santa Ana; Santa Clara; Santo Domingo; Taos; Tesuque; Zia; and Zuni.

<sup>2</sup> 25 U.S.C. 2701 et seq.

*Mr. Mike Canfield, President and CEO*  
Indian Pueblo Cultural Center  
& Indian Pueblos Marketing  
Albuquerque, NM

## **Background**

Beginning in the late 19<sup>th</sup> century, many American Indian children found themselves thrust into boarding schools during the Allotment and Assimilation policy period which lasted from 1871 to 1928. In 1881, the Federal Government established the Albuquerque Indian School in New Mexico. The subsequent century saw several shifts in Federal Indian policy, up to the present policy period of self-determination and self-governance (1961-Present). As the nation and tribes moved into a new era, so, too, did the former Indian school. In 1969, the Bureau of Indian Affairs conveyed 11 acres of the former school to the 19 Pueblos by quitclaim deed.<sup>3</sup> By 1976, the Indian Pueblo Cultural Center had been completed on 11 acres of the former school site by the 19 Pueblos.<sup>4</sup> Eventually these 11 acres would be placed into trust in 1978 under legislation sponsored by Senator Pete Domenici and Representative Manuel Lujan.<sup>5</sup>

In 1981, the All Indian Pueblo Council<sup>6</sup> (AIPC) petitioned the BIA to transfer 44 acres of the former Indian School site into trust. In 1984, the Department of the Interior approved the trust transfer for the 19 Pueblos of New Mexico for their collective benefit.

In 2003, the AIPC again petitioned the Interior Department to place into trust 18 more acres of the former Indian School site but the Department was unable to proceed. Land-in-trust regulations (25 CFR Part 151) had been revised in 1995 in a manner that did not contemplate the placement of land in trust in common for multiple tribes. In 2008, the Albuquerque Indian School Act was enacted to place the lands in trust for the benefit of the Pueblos collectively.<sup>7</sup>

## **Legislative History**

As noted above, the 95<sup>th</sup> and 110<sup>th</sup> Congress enacted similar legislation for the same purpose and intent at the former Albuquerque Indian School site.<sup>8</sup> More recently, both Rep. Lujan Grisham and Senator Udall introduced legislation nearly identical to H.R. 1880, in the 113<sup>th</sup> Congress. The Senate bill did receive a hearing and was reported favorably out of committee but saw no further action before the end of the last Congress.<sup>9</sup>

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<sup>3</sup> See S. Rpt. 95-445 at 2.

<sup>4</sup> See S. Hrg. 113-419 at 57.

<sup>5</sup> S. 1509 was signed into law by President Carter in February 1978, see P.L. 95-232.

<sup>6</sup> Composed of the Governors of the 19 Pueblos to operate the former school site land.

<sup>7</sup> See P.L. 110-453.

<sup>8</sup> See P.L. 95-232 and P.L. 110-453.

<sup>9</sup> See S. Hrg. 113-419.

## **Major Provisions/Analysis of H.R. 1880**

*Section 1.* The short title of the Act is the “Albuquerque Indian School Act”.

*Section 2. Definitions.* The “19 Pueblos” means the New Mexico Indian Pueblos of Acoma, Cochiti, Isleta, Jemez, Laguna, Nambe, Ohkay Owingeh (San Juan), Picuris, Pojoaque, San Felipe, San Ildefonso, Sandia, Santa Ana, Santa Clara, Santo Domingo, Taos, Tesuque, Zia, and Zuni. The map reference for the lands to be taken into trust is dated August 12, 2011.

*Section 3(a). Land taken into trust for benefit of 19 Pueblos.* Section 3 directs the Secretary of the Interior to place into trust all right, title, and interest of the United States in and to the Federal land described for the 19 Pueblos.

*Section 3(b). Description of Land.* Describes the land depicted on U.S. Department of the Interior, Bureau of Land Management and Bureau of Indian Affairs map to include: An abandoned Indian School Road, 0.83 acres; Tract D, 6.18 acres; Tract 1, 0.41 acres; and Western part Tract B, 3.69 acres.

*Section 3(c). Survey.* Directs the Secretary to conduct a survey and correct any clerical, typographical, or surveying errors in the map.

*Section 3(d). Use of Land.* The lands taken into trust by the Secretary under this Act are only to be used for the educational, health, cultural, business, and economic development of the 19 Pueblos.

*Section 3(e). Limitations and Conditions.* Provides that the land shall remain subject to any private or municipal encumbrance, right-of-way, restriction, easement of record, or utility service agreement in effect on the date of enactment of this Act.

*Section 3(f). Bureau of Indian Affairs Use.* Grandfathers Bureau of Indian Affairs rights to use the lands for facilities and purposes in existence on the date of enactment of this Act. The Bureau will not incur any rental fee.

*Section 4. Effect of other laws.* Section 4 makes clear that the lands taken in trust shall be subject to other Federal laws relating to trust lands except that gaming under the Indian Gaming Regulatory Act is prohibited on such lands.



ALBUQUERQUE INDIAN SCHOOL DISTRICT  
PROPERTY

— Land currently in trust or owned by the 19 Pueblos of New Mexico

— Bill H.R. 1880 proposed land transfer

